

Message Text

LIMITED OFFICIAL USE

PAGE 01 DAKAR 06614 01 OF 02 061910Z
ACTION AF-10

INFO OCT-01 ISO-00 SS-15 SSO-00 ONY-00 /026 W
-----125146 061917Z /46
O 061700Z SEP 78
FM AMEMBASSY DAKAR
TO SECSTATE WASHDC IMMEDIATE 5578
INFO AMEMBASSY BANJUL POUCH

LIMITED OFFICIAL USE SECTION 1 OF 2 DAKAR 6614

STADIS//////////

FOR ASST. SECRETARY MOOSE FROM AMBASSADOR

E.O. 11652: N/A
TAGS: EAID, XA, SG
SUBJECT: FY 79 AND FY 80 BUDGETED ASSISTANCE FOR AFRICA

REF: (A) STATE 224147, (B) DAKAR 6359, (C) DAKAR 6126,
(D) DAKAR 5187, (E) DAKAR 5268

1. FOLLOWING IS MY ASSESSMENT OF IMPLICATIONS OF RESOURCE LEVELS
OUTLINED REFTTEL A FOR OUR ABILITY TO IMPLEMENT US OBJECTIVES IN
SENEGAL.

2. DEVELOPMENT ASSISTANCE AND PL 480.

A. FY 79 AND FY 80 LEVELS AS REFLECTED IN REFTTEL A ARE GENERALLY
CONSISTENT WITH LEVELS WHICH WE HAVE RECOMMENDED IN ORDER TO BE ABLE
TO IMPLEMENT OUR PRIMARY OBJECTIVE IN SENEGAL WHICH IS TO SPUR
ECONOMIC DEVELOPMENT, PARTICULARLY IN THE AGRICULTURAL
SECTOR.

B. FROM WHERE WE STAND, THE ONE MAJOR GAP IN THE U.S.
DEVELOPMENT ASSISTANCE BUDGET CONTINUES TO BE THE
ABSENCE OF FUNDING FOR MAJOR INFRASTRUCTURE PROJECTS.
THE SAHEL DEVELOPMENT PROGRAM AND THE BILATERAL PRO-
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 DAKAR 06614 01 OF 02 061910Z

GRAMS FOR THE SAHEL COUNTRIES, AS SOUND AS THEY ARE,
ARE NOT AIMED SQUARELY AT THE CORE PROBLEM OF THE
REGION-- THE LACK OF RELIABLE WATER SUPPLY. SPECIFI-
CALLY, I BELIEVE THE U.S. OUGHT TO BE INVOLVED IN THE
CRITICALLY IMPORTANT OMVS AND OMVG PROJECTS FOR
EXPLOITING THE WATER RESOURCES OF THE SENEGAL AND
GAMBIA RIVERS. THE OMVS PROJECT FOR DAMS AT MANANTALI

AND DIAMA AND REALTED INFRASTRUCTURE HAS ALREADY ATTRACTED MAJOR SUPPORT FROM BOTH NATIONAL AND MULTILATERAL DONORS. THE OMVG PROJECT FOR AN ANTI-SALINITY BARRAGE ON THE GAMBIA RIVER WOULD ALLOW THAT COUNTRY TO BECOME FOOD SELF-SUFFICIENT. U.S. PARTICIPATION WOULD NOT ONLY ASSIST IN PROVIDING NEEDED FUNDING BUT WOULD SERVE TO ATTRACT SUPPORT FROM OTHER DONORS.

C. IN THIS RESPECT, I HAVE JUST RECEIVED A LETTER FROM CONGRESSMAN CHARLES W. WHALEN, A STAUNCH SUPPORTER OF OUR SAHEL DEVELOPMENT PROGRAMS, WHO WAS IN SENEGAL FOR THE MISS LILLIAN VISIT JULY 26-28. CONGRESSMAN WHALEN ENCLOSED THE LANGUAGE OF THE HOUSE VERSION OF THE FOREIGN ASSISTANCE BILL, INCLUDING THE FOLLOWING ON DEVELOPMENT OF MAJOR INFRASTRUCTURE:

(2) IN CIRCUMSTANCES WHERE DEVELOPMENT OF MAJOR INFRASTRUCTURE IS NECESSARY TO ACHIEVE THE OBJECTIVES SET FORTH IN THIS SECTION, ASSISTANCE FOR THAT PURPOSE SHOULD BE FURNISHED UNDER THIS CHAPTER IN ASSOCIATION WITH SIGNIFICANT CONTRIBUTIONS FROM OTHER COUNTRIES WORKING TOGETHER IN A MULTILATERAL FRAMEWORK. INFRASTRUCTURE PROJECTS SO ASSISTED SHOULD BE COMPLEMENTED BY OTHER MEASURES TO ENSURE THAT THE BENEFITS OF THE INFRASTRUCTURE REACH THE POOR."

I CITE THIS LANGUAGE BECAUSE IT MOVES IN THE PRECISE DIRECTION OF IMPLEMENTING OUR MAJOR OBJECTIVES IN SENEGAL AND THE SAHEL REGION. I WOULD HOPE THAT AT SOME LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 DAKAR 06614 01 OF 02 061910Z

POINT SOON, THE KIND OF SUPPORT FOR MAJOR INFRASTRUCTURE INDICATED IN THE FOREIGN ASSISTANCE BILL WILL BE BACKED UP BY SPECIFIC DOLLAR LEVEL REQUESTS IN OUR DEVELOPMENT ASSISTANCE BUDGETS.

3. SECURITY SUPPORTING ASSISTANCE (SSA).

WE SUPPORT IN THE STRONGEST TERMS THE NEW SSA WHICH THE AF BUREAU HAS PROPOSED FOR AN AFRICAN STABILIZATION FUND. WE HAVE PROVIDED A DETAILED RATIONALE FOR (A) HELPING TO FINANCE SENEGAL'S PEACEKEEPING EFFORTS IN CENTRAL AFRICA (DAKAR'S 6359 OF 23 AUGUST AND 6126 OF 11 AUGUST), AND FOR (B) B/P SUPPORT FOR SENEGAL (DAKAR'S 5187 OF 7 JULY). WE CAN SUMMARIZE THE MAIN ELEMENTS OF OUR RATIONALE AS FOLLOWS:

A. IN 1978 SENEGAL HAS PARTICIPATED IN TWO MAJOR PEACEKEEPING OPERATIONS, BY CONTRIBUTING A 600-MAN BATTALION TO UNIFIL FORCES IN LEBANON AND A SECOND 600-MAN BATTALION FOR THE INTER-AFRICAN FORCE IN THE SHABA. IN AN AFRICAN CONTEXT, SENEGALESE WILLINGNESS TO PARTICIPATE IN THE AFRICAN FORCE HAS BEEN HIGHLY SUPPORTIVE, WE BELIEVE, OF OVERALL U.S. OBJECTIVES RELATING TO PEACE AND STABILITY IN A KEY

REGION OF AFRICA.

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

PAGE 01 DAKAR 06614 02 OF 02 061911Z
ACTION AF-10

INFO OCT-01 ISO-00 SSO-00 SS-15 ONY-00 /026 W
-----125171 061919Z /46 R

O 061700Z SEP 78
FM AMEMBASSY DAKAR
TO SECSTATE WASHDC IMMEDIATE 5579
INFO AMEMBASSY BANJUL POUCH

LIMITED OFFICIAL USE SECTION 2 OF 2 DAKAR 6614

STADIS////////////////////////////////

FOR ASST. SECRETARY MOOSE FROM AMBASSADOR

B. THE UNFORESEEN COST, IN MONEY AND IN MATERIAL, OF
SENEGAL'S PARTICIPATION IN THE AFRICAN FORCES IN THE
SHABA, COMES AT A TIME WHEN GOS BUDGETARY RESOURCES ARE
STRETCHED PAINFULLY THIN. BECAUSE OF LAST YEAR'S
ALMOST TOTAL FAILURE OF ITS KEY CASH CROP, EARNINGS
FROM PEANUT OIL, SENEGAL'S MAIN SOURCE OF FOREIGN
EXCHANGE, ARE EXPECTED TO DROP FROM THE USUAL LEVEL
OF \$150 MILLION YEARLY TO LESS THAN \$50 MILLION FOR THE
77-78 CROP YEAR. SENEGAL'S TRADE DEFICIT FOR CY 78
WILL MORE THAN DOUBLE, FROM \$150 MILLION NORMAL TO A
RECORD \$370 MILLION. GOS IS HAVING TO BORROW \$10-\$12
MILLION FROM FRANCE TO MEET SEPT/OCTOBER PAYROLLS.
IN SHORT, SENEGAL BADLY NEEDS HELP TO OFFSET THE COST
OF ITS PARTICIPATION IN THE AFRICAN FORCE.

C. SENEGAL, MAINLY THROUGH THE INFLUENTIAL ROLE OF
PRESIDENT SENGHOR, HAS BEEN A MAJOR SUPPORTER OF
U.S. POLICIES AND INITIATIVES ON THE AFRICAN SCENE.
NOW, HOWEVER, THE POLITICAL/MILITARY SITUATION IN
SENEGAL IS SUCH THAT SENGHOR STANDS IN NEED OF AN
IMPORTANT BOOST FROM THE U.S., FRANCE, AND OTHER
WESTERN COUNTRIES. THE SENEGALESE MILITARY
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 DAKAR 06614 02 OF 02 061911Z

CONSIDER THAT SENEGAL IS OVER-COMMITTED, THAT IT HAS DENUDED ITS OWN DEFENSES IN ORDER TO SEND TROOPS TO ZAIRE. THE SITUATION IN MAURITANIA ALSO WORRIES THEM. AS FOR DOMESTIC POLITICS, SIGNS ARE MULTIPLYING THAT SENGHOR, THE PARTY AND THE ARMY ARE ALREADY PREPARING FOR THE POST-SENGHOR ERA. AGAIN, A POSITIVE GESTURE FROM THE U.S. SUCH AS HELP FOR SENEGAL'S ACUTE FINANCIAL SITUATION AND ASSISTANCE TO REPLACE EQUIPMENT EXPENDED IN SHABA WOULD GO FAR TO ENCOURAGE THE PRESENT AND FUTURE GOVERNMENT TO CONTINUE ITS ROLE AS AN ACTIVE AND COMMITTED CONTRIBUTOR TO PEACE AND STABILITY IN AFRICA. D. ONE FINAL MATTER WHICH SEEMS TO BE FALLING ON US SOONER THAN WE THOUGHT--THE UN PEACEKEEPING FORCE IN NAMIBIA. THE SIZE OF THE FORCE AND INTERNATIONAL COMMITMENT WHICH WALDHEIM IS CALLING FOR IS IMPRESSIVE. SENEGAL, BECAUSE OF ITS CONSIDERABLE EXPERIENCE IN SUCH OPERATIONS WOULD BE A NATURAL PARTICIPANT. HOWEVER, WITHOUT SOME OUTSIDE HELP, FINANCIALLY AND MATERIALLY, ANY FUTURE SENEGALESE ROLE IN UN FORCES FOR NAMIBIA WOULD BE TOO RISKY A COMMITMENT FOR SENEGAL TO UNDERTAKE.

4. ONE FINAL NOTE ON ASSISTANCE POLICY.

DEVELOPMENT ASSISTANCE, ESPECIALLY THE KIND OAOAT IS ORIENTED TOWARD THE RURAL POOR, CONSTITUTES A CONSIDERABLE DRAIN ON HOST GOVERNMENT FINANCES. IN VIEW OF THE CONSTRAINTS CITED ABOVE, I HAVE ASKED MY AID DIRECTOR TO PLACE A CUTOFF ON PLANNING NEW DEVELOPMENT ASSISTANCE PROJECTS AND TO CONCENTRATE INSTEAD ON BRINGING TO FRUITION THOSE PROJECTS WHICH ARE IN VARIOUS STAGES OF IMPLEMENTATION OR STUDY. IN MY VIEW, THE ONLY WAY WE CAN REALLY EXPECT TO DEMONSTRATE TO THE CONGRESS THAT WE ARE CAPABLE OF ABSORBING LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 DAKAR 06614 02 OF 02 061911Z

INCREASING AMOUNTS OF FUNDING FOR THE SAHEL IS TO MOVE INTO THE MAJOR INFRASTRUCTURE AREA FOR RIVER VALLEY AND WATER DEVELOPMENT AS A MINORITY PARTNER IN THOSE PROJECTS THAT ARE ALREADY PARTIALLY FUNDED, AND WHICH I BELIEVE MERIT OUR SUPPORT. WE ARE JUST NOT GOING TO BE ABLE TO MAINTAIN SPENDING LEVELS WITH THE VERY NARROW DEFINITION OF BASIC HUMAN NEEDS CURRENTLY IN FORCE. IN ADDITION, A BROADER UTILIZATION OF SSA BEYOND THE SOUTHERN AFRICA REGION, WILL HELP THE POORER GOVERNMENTS SUPPORT THE GROWING BURDEN OF DEVELOPMENT ASSISTANCE. COHEN

LIMITED OFFICIAL USE

NNN

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: DEPARTMENTAL BUDGET, FOREIGN ASSISTANCE APPROPRIATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 06 sep 1978
Decaption Date: 20 Mar 2014
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978DAKAR06614
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Expiration:
Film Number: D780363-0436
Format: TEL
From: DAKAR
Handling Restrictions:
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780999/aaaadecm.tel
Line Count: 223
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 8e84fa56-c288-dd11-92da-001cc4696bcc
Office: ACTION AF
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: STADIS, ONLY
Original Previous Classification: n/a
Original Previous Handling Restrictions: STADIS
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: STADIS, ONLY
Reference: 78 STATE 224147, 78 DAKAR 6359, 78 DAKAR 6126, 78 DAKAR 5187, 78 DAKAR 5268
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 28 apr 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 1534821
Secure: OPEN
Status: NATIVE
Subject: FY 79 AND FY 80 BUDGETED ASSISTANCE FOR AFRICA
TAGS: EAID, XA, SG, US
To: STATE
Type: TE
vdkgvwkey: odhc://SAS/SAS.dbo.SAS_Docs/8e84fa56-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014